Weekly Compilation of

Presidential Documents

Monday, December 28, 1981
Volume 17—Number 52
Pages 1395–1410

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WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Service, General Services Administration, Washington, D.C. 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

The *Weekly Compilation of Presidential Documents* is published pursuant to the authority contained in the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15), under regulations prescribed by the Administrative Committee of the Federal Register, approved by the President (37 FR 23607; 1 CFR Part 10).

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Week Ending Friday, December 25, 1981

Task Force on Legal Equity for Women

Remarks on Signing Executive Order 12336. December 21, 1981

The President. Welcome to the White House.

The decisions that are made in this room mold and shape the Federal policy, and today we are here to reaffirm, or affirm again, that discrimination of any kind will not be tolerated in the Federal Government.

During the campaign I stated that while I was opposed to the ERA, I was dedicated to eliminating discrimination against women. We've made progress in fulfilling this commitment. Judy Peachee has been appointed as my special assistant to vigorously pursue this objective. With her help, in October we launched the Fifty States Project to ferret out any remaining discriminatory laws at the State level. Judy is keeping me advised on the progress that's being made there.

Admittedly, most of our attention in these first months has been focused on putting America's economic house in order, and I don't think anything could be more helpful to American women than reducing inflation and laying the foundation for solid economic progress. We've accomplished more in this area than anyone, I'm sure, would have predicted. At the same time, however, specific steps other than the Fifty States Project have been taken.

To assist the Task Force we're establishing today, the Attorney General is systematically reviewing laws and regulations with an eye to identifying gender-based discrimination. Also, I think, we can take a little credit for making Sandra O'Connor the first female Supreme Court Justice.

Today we meet to move forward one more step. The Task Force on Legal Equity for Women will work to ensure that current and future Federal regulations do not discriminate because of sex. For the first time, there will be a working Task Force, with a clear Presidential mandate, for this express purpose. The people who will carry out this mandate were selected because of their ranking positions in the departments and agencies. Demonstrating the seriousness of our effort, members of the Task Force hold the rank of Assistant Secretary or the equivalent, in the Cabinet departments, and the rank of Deputy Administrator in the independent agencies. Fourteen of the 21 members are women. All are in positions to effect change.

I've asked Carol Dinkins of the Justice Department to chair the Task Force. She has impressive legal experience in dealing with regulations and has chaired two regulatory review task forces in Texas. Furthermore, in her current position as an Assistant Attorney General, she has the responsibility for examining and analyzing laws and regulations. I believe she's ideally suited to manage the functions of the Task Force and will take this responsibility with the seriousness it deserves.

So now, in pursuing our goal of equal opportunity for all Americans, it gives me sincere pleasure to sign this Executive order establishing the Task Force on Legal Equity for Women.

It is signed, the Task Force is in existence, and, Carol, you can have the pen. [*Laughter*]

Ms. Dinkins. Thank you.

Reporter. Mr. President, when you talk about eliminating discrimination, might it not be easier to just, with one point, have the ERA and take care of it at one level federally?

The President. Well, I know that that is the way many think. My objections have been not because of opposition to what it was supposed to accomplish, but to the fact that it would take out of the legislature and put in the hands of the courts this matter. And it wouldn't be just simple; it would mean people believing that the constitutional right had been violated, taking their

case to court, and long litigation on many points. And it offers an opportunity for mischief-making, not on the part of women, but on the part of men who would seek to take advantage of it for their own benefit. And with our own experience in California, where we eliminated by statute 14 outright discriminations against women, this was where, I believe, that there was a better way.

The truth of the matter is—I'm not a lawyer, and as the poet says, "I'm not so smart as these lawyer guys"—strictly between us two—I believe that, actually, we have a constitutional provision now. The 14th amendment specifically uses the word "persons"—that all persons are equal in this country. And, indeed, some cases have been brought in the context of the 14th amendment.

Again, as I say, it leaves it up to lengthy litigation, and it seems to me that it's just far simpler to change the regulations and to change the existing statutes, and that does it.

Note: The President spoke at 11:55 a.m. at the Cabinet Room ceremony attended by the members of the Task Force and reporters.

On the same day, the Office of the Press Secretary announced the 21 members of the Task Force. They are:

Carol E. Dinkins, Assistant Attorney General, Land and Natural Resources Division, Department of Justice (Chairman of the Task Force);

Arlene Triplett, Assistant Secretary for Administration, Department of Commerce;

Lawrence J. Korb, Assistant Secretary of Defense (Manpower, Reserve Affairs and Logistics);

Jean Tufts, Assistant Secretary for Special Education and Rehabilitative Services, Department of Education;

Robert C. Odle, Jr., Assistant Secretary, Congressional, Intergovernmental, and Public Affairs, Department of Energy;

Dorcas Hardy, Assistant Secretary of Health and Human Services;

Judith Tardy, Assistant Secretary for Administration, Department of Housing and Urban Development;

J. Robinson West, Assistant Secretary—Policy, Budget and Administration, Department of the Interior;

Mary C. Jarratt, Assistant Secretary, Food and Consumer Services, Department of Agriculture;

Lenore Cole-Alexander, Director, Women's Bureau, Department of Labor;

Joan M. Clark, Director General of the Foreign Service and Director of Personnel, Department of State;

Katherine M. Anderson, Director, Executive Secretariat, Department of Transportation;

Angela Buchanan, Treasurer of the United States, Department of the Treasury;

Winifred Pizzano, Deputy Director, ACTION;

W. Antoinette Ford, Assistant Administrator for Near East, Agency for International Development;

Joseph A. Cannon, Acting Associate Administrator for Policy and Resource Management, Environmental Protection Agency;

James T. Hackett, Associate Director for Management, International Communication Agency;

Linda L. Smith, Assistant to the Director for Administration, Office of Management and Budget;

Loretta Cornelius, Deputy Director, Office of Personnel Management;

Carolyn D. Schoenberg, Director, Women's Business Enterprise, Small Business Administration;

Elizabeth Flores Burkhart, Associate Deputy Administrator for Information Resources Management, Veterans Administration.

Task Force on Legal Equity for Women

Executive Order 12336.
December 21, 1981

By the authority vested in me as President by the Constitution of the United States of America, and in order to provide for the systematic elimination of regulatory and procedural barriers which have unfairly precluded women from receiving equal treatment from Federal activities, it is hereby ordered as follows:

Section 1. Establishment. (a) There is established the Task Force on Legal Equity for Women.

(b) The Task Force members shall be appointed by the President from among nominees by the heads of the following Execu-

tive agencies, each of which shall have one representative on the Task Force.

(1) Department of State.
(2) Department of the Treasury.
(3) Department of Defense.
(4) Department of Justice.
(5) Department of the Interior.
(6) Department of Agriculture.
(7) Department of Commerce.
(8) Department of Labor.
(9) Department of Health and Human Services.
(10) Department of Housing and Urban Development.
(11) Department of Transportation.
(12) Department of Energy.
(13) Department of Education.
(14) Agency for International Development.
(15) Veterans Administration.
(16) Office of Management and Budget.
(17) International Communication Agency.
(18) Office of Personnel Management.
(19) Environmental Protection Agency.
(20) ACTION.
(21) Small Business Administration.

(c) The President shall designate one of the members to chair the Task Force. Other agencies may be invited to participate in the functions of the Task Force.

Sec. 2. Functions. (a) The members of the Task Force shall be responsible for coordinating and facilitating in their respective agencies, under the direction of the head of their agency, the implementation of changes ordered by the President in sex-discriminatory Federal regulations, policies, and practices.

(b) The Task Force shall periodically report to the President on the progress made throughout the Government in implementing the President's directives.

(c) The Attorney General shall complete the review of Federal laws, regulations, policies, and practices which contain language that unjustifiably differentiates, or which effectively discriminates, on the basis of sex. The Attorney General or his designee shall, on a quarterly basis, report his findings to the President through the Cabinet Council on Human Resources.

Sec. 3. Administration. (a) The head of each Executive agency shall, to the extent permitted by law, provide the Task Force with such information and advice as the Task Force may identify as being useful to fulfill its functions.

(b) The agency with its representative chairing the Task Force shall, to the extent permitted by law, provide the Task Force with such administrative support as may be necessary for the effective performance of its functions.

(c) The head of each agency represented on the Task Force shall, to the extent permitted by law, furnish its representative such administrative support as is necessary and appropriate.

Sec. 4. General Provisions. (a) Section 1-101(h) of Executive Order No. 12258, as amended, is revoked.

(b) Executive Order No. 12135 is revoked.

(c) Section 6 of Executive Order No. 12050, as amended, is revoked.

Ronald Reagan

The White House,
December 21, 1981.

[*Filed with the Office of the Federal Register, 2:43 p.m., December 21, 1981*]

Former Polish Ambassador Romuald Spasowski

Informal Exchange With Reporters.
December 22, 1981

Q. Mr. President, can you make any comment on the Polish situation today, any reports, any word of options on our part?

The President. No. It's too early in the day. We haven't had any meeting yet on it for any update on the progress that we might be making.

Q. What is your feeling about the Ambassador and what he represents to us as Americans and to the Polish people?

The President. I'm very proud that he's here in this office. I think we're in the presence of a very courageous man and woman who have acted on the highest of principle. And I think the people of Poland are probably very proud of them also.

Q. Can you give him any encouragement about options that this country might take?

The President. Well, the Ambassador is aware of the things that we've been talking about and what we're trying to do.

Q. Are you at all concerned that your remarks may incite the Poles to take to the streets and then they, in fact, be crushed by it?

The President. No, no one is suggesting that.

Reporter. Thank you.

Note: The exchange began at 9:45 a.m. as the President was meeting with the former Ambassador and his wife in the Oval Office at the White House.

Agriculture and Food Act of 1981

Statement on Signing S. 884 Into Law.
December 22, 1981

I am pleased to sign today a bipartisan farm bill that recognizes both our reliance on the American farmer and the limits of government.

This legislation is the result of many months of hard work, both in the Congress and in the administration. There are many in the House and Senate who deserve credit for their efforts, but in particular I would like to thank Senators Jesse Helms, Bob Dole, and Dee Huddleston, and Representatives Kika de la Garza, Bill Wampler, and Tom Foley for their leadership. This bill provides needed assistance to our farmers and ranchers, benefits consumers, and is responsible from a budget perspective.

The strength of our economy is our reliance on the marketplace. All Americans are gripped today by a painful recession. Our agricultural producers—the farmers and ranchers who are our mainstay—feel the sting of high interest rates and inflation the same as any other business man or woman. Returning to the principles of free enterprise will return us all to prosperity.

The Agriculture and Food Act of 1981 recognizes the importance of the marketplace and emphasizes the great export potential of American agriculture. This bill will help farmers expand foreign markets and enhance our already positive agricultural balance of trade. I would like to challenge America's agricultural community to take full advantage of these export incentive provisions. I believe we can increase our agricultural exports 42 percent by 1984. That would mean $64 billion in agricultural trade—an increase of $19 billion pouring directly into our agricultural economy.

Funding for significant programs such as food stamps, agricultural research and extension services, and Food for Peace are also authorized in this bill.

We should never forget that American farmers and ranchers are the most productive in the world. On behalf of all Americans, I thank them for the abundance we enjoy even in these difficult days. I sign this bill in the belief that it will yield benefits to both producers and consumers. Working together, sensitive to the needs of each in the marketplace, we can restore prosperity to all our people.

Note: The President signed the bill at a ceremony in the Cabinet Room at the White House.

As enacted, S. 884 is Public Law 97-98, approved December 22.

Cheese Inventory of the Commodity Credit Corporation

Statement by the President.
December 22, 1981

The Dairy Price Support program in this country has resulted in the stockpiling of millions upon millions of pounds of cheese by the Commodity Credit Corporation. At a time when American families are under increasing financial pressure, their government cannot sit by and watch millions of pounds of food turn to waste.

I am authorizing today the immediate release of 30 million pounds from the CCC inventory. The cheese will be delivered to the States that request it and will be distributed free to the needy by nonprofit organizations.

The 1981 farm bill I signed today will slow the rise in price support levels, but even under this bill, surpluses will continue to pile up. A total of more than 560 million pounds of cheese has already been consigned to warehouses, so more distributions may be necessary as we continue our drive to root out waste in government and make the best possible use of our Nation's resources.

United States Ambassador to the Philippines

Nomination of Michael Hayden Armacost. December 22, 1981

The President today announced his intention to nominate Michael Hayden Armacost, of Maryland, to be Ambassador to the Philippines. He would succeed Richard W. Murphy.

Mr. Armacost was instructor in government (1962–65) and assistant professor of government (1965–68) at Pomona College in Claremont, Calif. In 1968–69 he was visiting professor of international relations at the International Christian University in Tokyo, Japan. He was lecturer in international relations at Johns Hopkins University in Baltimore, Md. (1970–71) and at Georgetown University in Washington, D.C. (1971–72).

He was a member of the Policy Planning Staff at the Department of State in 1969–72 and in 1974–77. In 1972–74 he was special assistant to the Ambassador to Japan in Tokyo. In 1977–78 he was senior staff member for East Asia at the National Security Council. He was Deputy Assistant Secretary of Defense in 1978–80, and since 1980 he has been Deputy Assistant Secretary of State for East Asian and Pacific Affairs at the Department of State.

Mr. Armacost graduated from Carleton College (B.A., 1958) and Columbia University (M.A., 1961; Ph. D., 1965). He is married, has three children, and resides in Bethesda, Md. He was born April 15, 1937, in Cleveland, Ohio.

Native Hawaiians Study Commission

Appointment of Carl A. Anderson as a Member. December 23, 1981

The President today announced his intention to appoint Carl A. Anderson to be a member of the Native Hawaiians Study Commission. He would succeed Charles D. Ferris.

Mr. Anderson is Counselor to the Under Secretary of Health and Human Services. He was legislative assistant to Senator Jesse Helms in 1976–81. He is president of the American Family Institute, a nonpartisan, tax-exempt, independent research and educational organization supporting studies and publications concerning the impact of public policy upon the family and its role in a free society. Mr. Anderson is also a practicing attorney in the State of Washington and the District of Columbia.

He graduated from Seattle University (B.A., 1972) and the University of Denver, College of Law (J.D., 1975). He is married, has three children, and resides in Arlington, Va. He was born February 27, 1951, in Torrington, Conn.

Rural Telephone Bank

Designation of Five Members of the Board of Directors. December 23, 1981

The President today announced his intention to designate the following individuals to be members of the Board of Directors of the Rural Telephone Bank:

Seeley G. Lodwick is Under Secretary of Agriculture for International and Commodity Programs. Previously Mr. Lodwick served as Iowa administrator for Senator Roger W. Jepsen (R-Iowa), while managing a family-owned corn and soybean farm in southeast Iowa. He was born October 19, 1920.

Frank W. Naylor, Jr., is Under Secretary of Agriculture for Small Community and Rural Development. Previously Mr. Naylor was senior vice president of the 11th Farm Credit District, Sacramento, Calif. He was born February 7, 1939.

Ruth A. Reister is Deputy Under Secretary of Agriculture for Small Community and Rural Development. Previously Mrs. Reister was assistant vice president of the Federal Reserve Bank of Minneapolis, Minn. She was born May 3, 1936.

William F. Stake is president, Stake Construction Co., Lennox, S.D. He founded the company in 1948. Mr. Stake was a member of the Minnesota Telephone Association in 1973–77. He was born August 28, 1920.

Don C. Stansberry, Jr., is senior partner, Baker, Worthington, Crossley, Stansberry and Wolf of Huntsville, Tenn. Previously Mr. Stansberry was general counsel for the Highland Telephone Cooperative, Inc., with headquarters in Sunbright, Tenn. He was born February 7, 1939.

Imports of Sugar and Sugar Products

Proclamation 4887. December 23, 1981

IMPORT FEES ON CERTAIN SUGARS, SIRUPS AND MOLASSES

By the President of the United States of America

A Proclamation

1. The Secretary of Agriculture has advised me that he has reason to believe that certain sugars, sirups and molasses derived from sugarcane or sugar beets, classified under items 155.20 and 155.30, of the Tariff Schedules of the United States (TSUS) (19 U.S.C. 1202), are being, or are practically certain to be, imported into the United States under such conditions and in such quantities as to render or tend to render ineffective, or to materially interfere with the price support operations being conducted by the Department of Agriculture for sugarcane and sugar beets.

2. I agree that there is reason for such belief by the Secretary of Agriculture, and, therefore, I am requesting the United States International Trade Commission to make an immediate investigation with respect to this matter pursuant to section 22 of the Agricultural Adjustment Act, as amended (7 U.S.C. 624), and to report its findings and recommendations to me as soon as possible.

3. The Secretary of Agriculture has also determined and reported to me with regard to such sugars, sirups and molasses that a condition exists which requires emergency treatment and that the import fees hereinafter proclaimed should be imposed without awaiting the report and recommendations of the United States International Trade Commission.

4. I find and declare that the imposition of import fees hereinafter proclaimed, without awaiting the recommendations of the United States International Trade Commission with respect to such action, is necessary in order that the entry, or withdrawal from warehouse, for consumption of certain sugars, sirups and molasses described below by value, use and physical description and classified under TSUS items 155.20 and 155.30 will not render or tend to render ineffective, or materially interfere with, the price support operations being conducted by the Department of Agriculture for sugarcane or sugar beets.

Now, Therefore, I, Ronald Reagan, President of the United States of America, by the authority vested in me by section 22 of the Agricultural Adjustment Act, as amended, and the Statutes of the United States including Section 301 of Title 3 of the United States Code, do hereby proclaim that Part 3 of the Appendix to the Tariff Schedules of the United States is amended as follows:

1. Headnote 4 is continued in effect and amended, effective 12:01 a.m. (Eastern Standard Time) December 24, 1981, by changing paragraph (c) to read as follows:

(c)(i) The quarterly adjusted fee provided for in items 956.05 and 957.15 shall be the amount of the fee for item 956.15 plus .15 times the amount by which the applicable market stabilization price exceeds the 20 day average of the daily spot (world) price quotations for raw sugar as calculated in paragraph (ii) hereof.

(ii) The quarterly adjusted fee provided for in item 956.15 shall be the amount by which the average of the daily spot (world) price quotations for raw sugar for the 20 consecutive market days immediately preceding the 20th day of the month preceding the calendar quarter during which the fee shall be applicable (as reported by

the New York Coffee, Sugar and Cocoa Exchange or, if such quotations are not being reported, by the International Sugar Organization), expressed in United States cents per pound, Caribbean ports, in bulk, adjusted to a United States delivered basis by adding applicable duty and attributed costs, is less than the applicable market stabilization price: *Provided,* That whenever the average of such daily spot price quotations for 10 consecutive market days within any calendar quarter, adjusted to a United States delivered basis as provided herein, plus the fee then in effect (1) exceeds the market stabilization price by more than one cent, the fee then in effect shall be decreased by one cent, or (2) is less than the market stabilization price by more than one cent, the fee then in effect shall be increased by one cent: *Provided further,* That the fee may not be greater than 50 per centum of the average of such daily spot price quotations for raw sugar.

(iii) The market stabilization price for the first, second, and third calendar quarters of 1982 shall be 19.0800 cents per pound. The market stabilization price that shall be applicable to each subsequent fiscal year shall be determined and announced by the Secretary of Agriculture (hereafter the "Secretary") in accordance with this headnote no later than 30 days prior to the beginning of the fiscal year for which such market stabilization price shall be applicable. The market stabilization price shall be equal to the sum of: (1) the price support level for the applicable fiscal year, expressed in cents per pound of raw cane sugar; (2) adjusted average transportation costs; (3) interest costs, if applicable; (4) an amount adequate to compensate for the estimated value of duty reductions to be granted under the Generalized System of Preferences on imported raw cane sugar, as determined by the Secretary and (5) 0.2 cents. The adjusted average transportation costs shall be the weighted average cost of handling and transporting domestically produced raw cane sugar from Florida to Atlantic Coast ports north of Cape Hatteras, as determined by the Secretary. Interest costs shall be the amount of interest that would be required to be paid by a recipient of a price support loan for raw cane sugar upon repayment of the loan at full maturity. Interest costs shall only be applicable if a price support loan recipient is not required to pay interest upon forfeiture of the loan collateral.

(iv) Attributed costs for the first, second, and third calendar quarters of 1982 shall be 1.5032 cents per pound of imported raw cane sugar. The attributed costs that shall be applicable to each subsequent fiscal year shall be determined and announced by the Secretary in accordance with this headnote no later than 30 days prior to the beginning of the fiscal year for which such attributed costs shall be applicable. Attributed costs shall be equal to the sum of the costs, as estimated by the Secretary, of freight, insurance, stevedoring, financing, weighing, sampling, and International Sugar Agreement fees which are attributable to the importation of raw cane sugar from Caribbean ports.

(v) The Secretary shall determine the amount of the quarterly fees in accordance with this headnote and shall announce such fees not later than the 25th day of the month preceding the calendar quarter during which the fees shall be applicable. The Secretary shall certify the amount of such fees to the Secretary of the Treasury and file notice thereof with the *Federal Register* prior to the beginning of the calendar quarter during which the fees shall be applicable. The Secretary shall determine and announce any adjustment in the fees made within a calendar quarter in accordance with the first proviso of paragraph (ii) hereof, shall certify such adjusted fees to the Secretary of the Treasury, and shall file notice thereof with the *Federal Register* within 3 market days of the fulfillment of that proviso.

(vi) If an adjustment is made in the fee in accordance with the first proviso of paragraph (ii) hereof, any subsequent adjustment made within that quarter shall only be made on the basis of the average adjusted spot price for any 10 consecutive market day period following the effective date of the immediately preceding fee adjustment. No adjustment shall be made in any fee in accordance with the first proviso of paragraph (ii) hereof during the last fifteen market days of a calendar quarter.

(vii) Any adjustment made in a fee during a quarter in accordance with the first proviso of paragraph (ii) hereof shall be effective only with respect to sugar entered or withdrawn from warehouse for consumption after 12:01 a.m. (local time at point of entry) on the day following the filing of notice thereof with the *Federal Register:* Provided, That such adjusted fee shall not apply to sugar exported (as defined in section 152.1 of the Customs Regulations) on a through bill of lading to the United States from the country of origin before such time.

2. Items 956.05, 956.15 and 957.15 are continued in effect and amended to read as follows:

Item	Articles	Rates of duty (Section 22 Fees)
	Sugars, sirups and molasses derived from sugarcane or sugar beets, except those entered pursuant to a license issued by the Secretary of Agriculture in accordance with headnote 4(a):	
	Principally of crystalline structure or in dry amorphous form, provided for in item 155.20 part 10A, schedule 1:	
956.05	Not to be further refined or improved in quality.	3.1104 per lb. adjusted quarterly beginning January 1, 1982, in accordance with headnote 4(c), but not in excess of 50% ad val.
956.15	To be further refined or improved in quality	2.1418 per lb. adjusted quarterly beginning January 1, 1982 in accordance with headnote 4(c), but not in excess of 50% ad val.
957.15	Not principally of crystalline structure and not in dry amorphous form, containing soluble nonsugar solids (excluding any foreign substance that may have been added or developed in the product) equal to 6% or less by weight of the total soluble solids, provided for in item 155.30, part 10A, schedule 1.	3.1104 per lb. of total sugars, adjusted quarterly beginning January 1, 1982, in accordance with headnote 4(c), but not in excess of 50% ad val.

3. The provisions of this proclamation shall terminate upon the filing of a notice in the *Federal Register* by the Secretary of Agriculture that the Department of Agriculture is no longer conducting a price support program for sugar beets and sugarcane.

4. The provisions of paragraph (c)(v) of Headnote 4 of Part 3 of the Appendix to the TSUS, as added herein, requiring the determination and announcement by the Secretary of Agriculture not later than the 25th day of the month preceding the calendar quarter during which the fees shall be applicable, shall not apply to the fees to become effective January 1, 1982.

5. The provisions of Proclamation 4631 of December 28, 1978 are hereby terminated, except with respect to those articles which are exempted from the provisions of this proclamation under paragraph 6 below.

6. This proclamation shall be effective as of 12:01 a.m. (Eastern Standard Time) on the day following its signing. However, the provisions of this proclamation shall not apply to articles entered, or withdrawn from warehouse, for consumption prior to January 1, 1982, which are imported to fulfill forward contracts that were entered into prior to June 1, 1981 between (a) an exporter and an end user of such articles; or (b) an importer, broker, or operator and an end user of such articles.

In Witness Whereof, I have hereunto set my hand this twenty-third day of December, in the year of our Lord nineteen hundred and eighty-one, and of the Independence of the United States of America the two hundred and sixth.

Ronald Reagan

[*Filed with the Office of the Federal Register, 5:01 p.m., December 23, 1981*]

Imports of Sugar and Sugar Products

Proclamation 4888. December 23, 1981

MODIFICATION OF TARIFFS ON CERTAIN SUGARS, SIRUPS AND MOLASSES

By the President of the United States of America

A Proclamation

1. Headnote 2 of Subpart A of Part 10 of Schedule 1 of the Tariff Schedules of the United States, hereinafter referred to as the "TSUS", provides, in relevant part, as follows:

"(i) . . . if the President finds that a particular rate not lower than such January 1, 1968, rate,

limited by a particular quota, may be established for any articles provided for in item 155.20 or 155.30, which will give due consideration to the interests in the United States sugar market of domestic producers and materially affected contracting parties to the General Agreement on Tariffs and Trade, he shall proclaim such particular rate and such quota limitation, . . ."

"(ii) . . . any rate and quota limitation so established shall be modified if the President finds and proclaims that such modification is required or appropriate to give effect to the above considerations; . . ."

2. Headnote 2 was added to the TSUS by Proclamation No. 3822 of December 16, 1967 (82 Stat. 1455) to carry out a provision in the Geneva (1967) Protocol of the General Agreement on Tariffs and Trade (Note 1 of Unit A, Chapter 10, Part I of Schedule XX; 19 U.S.T., Part II, 1282). The Geneva Protocol is a trade agreement that was entered into and proclaimed pursuant to section 201(a) of the Trade Expansion Act of 1962 (19 U.S.C. 1821(a)). Section 201(a) of the Trade Expansion Act authorizes the President to proclaim the modification or continuance of any existing duty or other import restriction or such additional import restrictions as he determines to be required or appropriate to carry out any trade agreement entered into under the authority of that Act.

3. I find that the modifications hereinafter proclaimed of the rates of duty applicable to items 155.20 and 155.30 of the TSUS are appropriate to carry out a trade agreement and give due consideration to the interests in the United States sugar market of domestic producers and materially affected contracting parties to the General Agreement on Tariffs and Trade.

Now, Therefore, I, Ronald Reagan, President of the United States of America, by the authority vested in me by the Constitution and statutes, including section 201 of the Trade Expansion Act of 1962, and pursuant to General Headnote 4 and Headnote 2 of Subpart A of Part 10 of Schedule 1 of the TSUS, do hereby proclaim until otherwise superseded by law:

A. The rates of duty in rate columns 1 and 2 for items 155.20 and 155.30 of Subpart A of Part 10 of Schedule 1 of the TSUS are modified and the following rates are established:

155.20	2.98125¢ per lb. less 0.0421875¢ per lb. for each degree under 100 degrees (and fractions of a degree in proportion) but not less than 1.9265625¢ per lb.
155.30	Dutiable on total sugars at the rate per lb. applicable under Item 155.20 to sugar testing 100 degrees.

B. Those parts of Proclamation 4334 of November 16, 1974, Proclamation 4463 of September 21, 1976, Proclamation 4466 of October 4, 1976, Proclamation 4539 of November 11, 1977, and Proclamation 4720 of February 1, 1980, which are inconsistent with the provisions of paragraph (A) above are hereby terminated.

C. The provisions of this Proclamation shall apply to articles entered, or withdrawn from warehouse, for consumption after 12:01 a.m. (Eastern Standard Time) on the day following the date of this Proclamation. However, the provisions of this proclamation shall not apply to articles entered, or withdrawn from warehouse, for consumption prior to January 1, 1982 which are imported to fulfill forward contracts that were entered into prior to June 1, 1981 between: (a) an exporter and an end user of such articles; or (b) an importer, broker, or operator and an end user of such articles.

In Witness Whereof, I have hereunto set my hand this twenty-third day of December, in the year of our Lord nineteen hundred and eighty-one and of the Independence of the United States of America the two hundred and sixth.

Ronald Reagan

[*Filed with the Office of the Federal Register, 5:02 p.m., December 23, 1981*]

Imports of Sugar and Sugar Products

Statement on Signing Proclamations 4887 and 4888. December 23, 1981

I have today signed two proclamations imposing import fees and increasing duties

on sugar. The proclamations were made necessary by enactment of the 1981 Agriculture and Food Act's price support program for domestic sugar.

The high price support level for domestic sugar (16.75¢ in FY 82) creates an opportunity for foreign producers to export sugar to this country. Under present world market conditions, foreign sugar can be delivered in the United States at a price less than the domestic support price. Unless duties are increased and import fees imposed, the Federal Government would have to take ownership of large quantities of sugar at a tremendous cost to the taxpayers of this country.

The import fee imposed by one of these proclamations results in a market stabilization price for sugar of 19.08¢ per pound. This price consists of the 16.75¢ purchase price plus 2.33¢ to cover adjusted average freight and related marketing costs of raw sugar.

The other proclamation raises the basic duty for raw sugar from the current level of 0.625¢ per pound to 2.8125¢, the maximum permitted by law.

The proclamations allow a limited exemption for sugar imports which were contracted for prior to June 1, 1981, and which will be brought into this country before January 1, 1982. This exemption was made as a matter of equity for foreign traders who had made contracts to sell us sugar well before congressional acceptance of the sugar provisions of the farm bill.

I personally regret the necessity for signing these proclamations. The sugar program enacted by Congress to protect higher cost domestic producers will result in higher costs for all American sugar consumers. I have directed that the import fees imposed by these proclamations be adjusted at least quarterly, so that they can be revised downward whenever possible, without incurring significant government purchases of sugar or encouraging forfeiture of sugar loans beginning in FY 83.

In addition, I realize that the sugar duties and fees may have adverse effects on our major foreign sugar suppliers, particularly those in the Caribbean Basin. I have thus asked appropriate agencies to review this question on a priority basis to see what we can do to mitigate the effects.

Christmas and the Situation in Poland

Address to the Nation. December 23, 1981

Good evening.

At Christmas time, every home takes on a special beauty, a special warmth, and that's certainly true of the White House, where so many famous Americans have spent their Christmases over the years. This fine old home, the people's house, has seen so much, been so much a part of all our lives and history. It's been humbling and inspiring for Nancy and me to be spending our first Christmas in this place.

We've lived here as your tenants for almost a year now, and what a year it's been. As a people we've been through quite a lot—moments of joy, of tragedy, and of real achievement—moments that I believe have brought us all closer together. G. K. Chesterton once said that the world would never starve for wonders, but only for the want of wonder.

At this special time of year, we all renew our sense of wonder in recalling the story of the first Christmas in Bethlehem, nearly 2,000 year ago.

Some celebrate Christmas as the birthday of a great and good philosopher and teacher. Others of us believe in the divinity of the child born in Bethlehem, that he was and is the promised Prince of Peace. Yes, we've questioned why he who could perform miracles chose to come among us as a helpless babe, but maybe that was his first miracle, his first great lesson that we should learn to care for one another.

Tonight, in millions of American homes, the glow of the Christmas tree is a reflection of the love Jesus taught us. Like the shepherds and wise men of that first Christmas, we Americans have always tried to follow a higher light, a star, if you will. At lonely campfire vigils along the frontier, in the darkest days of the Great Depression, through war and peace, the twin beacons of faith and freedom have brightened the

American sky. At times our footsteps may have faltered, but trusting in God's help, we've never lost our way.

Just across the way from the White House stand the two great emblems of the holiday season: a Menorah, symbolizing the Jewish festival of Hanukkah, and the National Christmas Tree, a beautiful towering blue spruce from Pennsylvania. Like the National Christmas Tree, our country is a living, growing thing planted in rich American soil. Only our devoted care can bring it to full flower. So, let this holiday season be for us a time of rededication.

Even as we rejoice, however, let us remember that for some Americans, this will not be as happy a Christmas as it should be. I know a little of what they feel. I remember one Christmas Eve during the Great Depression, my father opening what he thought was a Christmas greeting. It was a notice that he no longer had a job.

Over the past year, we've begun the long, hard work of economic recovery. Our goal is an America in which every citizen who needs and wants a job can get a job. Our program for recovery has only been in place for 12 weeks now, but it is beginning to work. With your help and prayers, it will succeed. We're winning the battle against inflation, runaway government spending and taxation, and that victory will mean more economic growth, more jobs, and more opportunity for all Americans.

A few months before he took up residence in this house, one of my predecessors, John Kennedy, tried to sum up the temper of the times with a quote from an author closely tied to Christmas, Charles Dickens. We were living, he said, in the best of times and the worst of times. Well, in some ways that's even more true today. The world is full of peril, as well as promise. Too many of its people, even now, live in the shadow of want and tyranny.

As I speak to you tonight, the fate of a proud and ancient nation hangs in the balance. For a thousand years, Christmas has been celebrated in Poland, a land of deep religious faith, but this Christmas brings little joy to the courageous Polish people. They have been betrayed by their own government.

The men who rule them and their totalitarian allies fear the very freedom that the Polish people cherish. They have answered the stirrings of liberty with brute force, killings, mass arrests, and the setting up of concentration camps. Lech Walesa and other Solidarity leaders are imprisoned, their fate unknown. Factories, mines, universities, and homes have been assaulted.

The Polish Government has trampled underfoot solemn commitments to the UN Charter and the Helsinki accords. It has even broken the Gdansk agreement of August 1980, by which the Polish Government recognized the basic right of its people to form free trade unions and to strike.

The tragic events now occurring in Poland, almost 2 years to the day after the Soviet invasion of Afghanistan, have been precipitated by public and secret pressure from the Soviet Union. It is no coincidence that Soviet Marshal Kulikov, chief of the Warsaw Pact forces, and other senior Red Army officers were in Poland while these outrages were being initiated. And it is no coincidence that the martial law proclamations imposed in December by the Polish Government were being printed in the Soviet Union in September.

The target of this depression [repression] is the Solidarity Movement, but in attacking Solidarity its enemies attack an entire people. Ten million of Poland's 36 million citizens are members of Solidarity. Taken together with their families, they account for the overwhelming majority of the Polish nation. By persecuting Solidarity the Polish Government wages war against its own people.

I urge the Polish Government and its allies to consider the consequences of their actions. How can they possibly justify using naked force to crush a people who ask for nothing more than the right to lead their own lives in freedom and dignity? Brute force may intimidate, but it cannot form the basis of an enduring society, and the ailing Polish economy cannot be rebuilt with terror tactics.

Poland needs cooperation between its government and its people, not military oppression. If the Polish Government will honor the commitments it has made to human rights in documents like the Gdansk agreement, we in America will gladly do

our share to help the shattered Polish economy, just as we helped the countries of Europe after both World Wars.

It's ironic that we offered, and Poland expressed interest in accepting, our help after World War II. The Soviet Union intervened then and refused to allow such help to Poland. But if the forces of tyranny in Poland, and those who incite them from without, do not relent, they should prepare themselves for serious consequences. Already, throughout the Free World, citizens have publicly demonstrated their support for the Polish people. Our Government, and those of our Allies, have expressed moral revulsion at the police state tactics of Poland's oppressors. The Church has also spoken out, in spite of threats and intimidation. But our reaction cannot stop there.

I want emphatically to state tonight that if the outrages in Poland do not cease, we cannot and will not conduct "business as usual" with the perpetrators and those who aid and abet them. Make no mistake, their crime will cost them dearly in their future dealings with America and free peoples everywhere. I do not make this statement lightly or without serious reflection.

We have been measured and deliberate in our reaction to the tragic events in Poland. We have not acted in haste, and the steps I will outline tonight and others we may take in the days ahead are firm, just, and reasonable.

In order to aid the suffering Polish people during this critical period, we will continue the shipment of food through private humanitarian channels, but only so long as we know that the Polish people themselves receive the food. The neighboring country of Austria has opened her doors to refugees from Poland. I have therefore directed that American assistance, including supplies of basic foodstuffs, be offered to aid the Austrians in providing for these refugees.

But to underscore our fundamental opposition to the repressive actions taken by the Polish Government against its own people, the administration has suspended all Government-sponsored shipments of agricultural and dairy products to the Polish Government. This suspension will remain in force until absolute assurances are received that distribution of these products is monitored and guaranteed by independent agencies. We must be sure that every bit of food provided by America goes to the Polish people, not to their oppressors.

The United States is taking immediate action to suspend major elements of our economic relationships with the Polish Government. We have halted the renewal of the Export-Import Bank's line of export credit insurance to the Polish Government. We will suspend Polish civil aviation privileges in the United States. We are suspending the right of Poland's fishing fleet to operate in American waters. And we're proposing to our allies the further restriction of high technology exports to Poland.

These actions are not directed against the Polish people. They are a warning to the Government of Poland that free men cannot and will not stand idly by in the face of brutal repression. To underscore this point, I've written a letter to General Jaruzelski, head of the Polish Government. In it, I outlined the steps we're taking and warned of the serious consequences if the Polish Government continues to use violence against its populace. I've urged him to free those in arbitrary detention, to lift martial law, and to restore the internationally recognized rights of the Polish people to free speech and association.

The Soviet Union, through its threats and pressures, deserves a major share of blame for the developments in Poland. So, I have also sent a letter to President Brezhnev urging him to permit the restoration of basic human rights in Poland provided for in the Helsinki Final Act. In it, I informed him that if this repression continues, the United States will have no choice but to take further concrete political and economic measures affecting our relationship.

When 19th century Polish patriots rose against foreign oppressors, their rallying cry was, "For our freedom and yours." Well, that motto still rings true in our time. There is a spirit of solidarity abroad in the world tonight that no physical force can crush. It crosses national boundaries and enters into the hearts of men and women everywhere. In factories, farms, and schools, in cities and towns around the globe, we the people of the Free World stand as one with our Polish brothers and sisters. Their

cause is ours, and our prayers and hopes go out to them this Christmas.

Yesterday, I met in this very room with Romuald Spasowski, the distinguished former Polish Ambassador who has sought asylum in our country in protest of the suppression of his native land. He told me that one of the ways the Polish people have demonstrated their solidarity in the face of martial law is by placing lighted candles in their windows to show that the light of liberty still glows in their hearts.

Ambassador Spasowski requested that on Christmas Eve a lighted candle will burn in the White House window as a small but certain beacon of our solidarity with the Polish people. I urge all of you to do the same tomorrow night, on Christmas Eve, as a personal statement of your commitment to the steps we're taking to support the brave people of Poland in their time of troubles.

Once, earlier in this century, an evil influence threatened that the lights were going out all over the world. Let the light of millions of candles in American homes give notice that the light of freedom is not going to be extinguished. We are blessed with a freedom and abundance denied to so many. Let those candles remind us that these blessings bring with them a solid obligation, an obligation to the God who guides us, an obligation to the heritage of liberty and dignity handed down to us by our forefathers and an obligation to the children of the world, whose future will be shaped by the way we live our lives today.

Christmas means so much because of one special child. But Christmas also reminds us that all children are special, that they are gifts from God, gifts beyond price that mean more than any presents money can buy. In their love and laughter, in our hopes for their future lies the true meaning of Christmas.

So, in a spirit of gratitude for what we've been able to achieve together over the past year and looking forward to all that we hope to achieve together in the years ahead, Nancy and I want to wish you all the best of holiday seasons. As Charles Dickens, whom I quoted a few moments ago, said so well in "A Christmas Carol," "God bless us, every one."

Goodnight.

Note: The President spoke at 9 p.m. from the Oval Office at the White House. The address was broadcast live on nationwide radio and television.

Christmas, 1981

Message of the President.
December 24, 1981

Nancy and I are very happy to send our warmest greetings and best wishes to all those who are celebrating Christmas. We join with Americans everywhere in recognizing the sense of renewed hope and comfort this joyous season brings to our nation and the world.

The Nativity story of nearly twenty centuries ago is known by all faiths as a hymn to the brotherhood of man. For Christians, it is the fulfillment of age-old prophecies and the reaffirmation of God's great love for all of us. Through a generous Heavenly Father's gift of His Son, hope and compassion entered a world weary with fear and despair and changed it for all time.

On Christmas, we celebrate the birth of Christ with prayer, feasting, and great merriment. But, most of all, we experience it in our hearts. For, more than just a day, Christmas is a state of mind. It is found throughout the year whenever faith overcomes doubt, hope conquers despair, and love triumphs over hate. It is present when men of any creed bring love and understanding to the hearts of their fellow man.

The feeling is seen in the wondrous faces of children and in the hopeful eyes of the aged. It overflows the hearts of cheerful givers and the souls of the caring. And it is reflected in the brilliant colors, joyful sounds, and beauty of the winter season.

Let us resolve to honor this spirit of Christmas and strive to keep it throughout the year.

Nancy and I ask you to join us in a prayer that prudence, widsom, and understanding might descend on the people of all nations so that during the year ahead we may realize an ancient and wondrous dream: "peace on earth, goodwill toward men."

Ronald Reagan

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

December 21

The President met at the White House with:

—members of the White House staff;

—members of the White House staff to discuss the foreign assistance appropriations portion of the fiscal year 1983 budget;

—the National Security Council;

—the Vice President, John Cardinal Krol, Archbishop of Philadelphia, Aloysius Mazewski, president of the Polish-American Congress, Joseph Drobot, president of the Roman Catholic Union, and Helen Zielinski, president of the Polish Woman's Alliance, to discuss the situation in Poland;

—members of the White House staff to discuss the entitlements portion of the fiscal year 1983 budget and the economic forecast in connection with the budget;

—Mark Evans Austad, U.S. Ambassador to Norway, Franklin S. Forsberg, U.S. Ambassador to Sweden, Ronald D. Palmer, U.S. Ambassador to Malaysia, and Harry Thayer, U.S. Ambassador to Singapore, prior to their departure for their overseas posts.

Deputy Press Secretary Larry Speakes announced that during a meeting between the President and Egyptian Ambassador to the United States Ashraf A. Ghorbal, the President stressed the U.S. commitment to the peace process and emphasized that all relevant and outstanding issues should be resolved by neogtiations between the parties.

The President announced the recess appointment of William J. Bennett as Chairman of the National Endowment for the Humanities. He would succeed Joseph D. Duffey.

December 22

The President met at the White House with:

—members of the White House staff;

—members of the White House staff to discuss the fiscal year 1983 budget;

—the National Security Council;

—the Cabinet Council on Commerce and Trade.

The White House announced that the President signed a memorandum to heads of departments and agencies encouraging them to excuse from duty any employee whose services could be spared for the last half of the scheduled workday on December 24.

The White House made available copies of "The Reagan Presidency—A New Beginning: A Review of the First Year, 1981," a report compiled and edited by the White House Office of Public Affairs.

December 23

The President met at the White House with:

—members of the White House staff;

—members of the White House staff to discuss the fiscal year 1983 budget;

—the National Security Council.

The White House announced that the President and Crown Prince Fahd of Saudi Arabia have agreed to the postponement of the visit of the Crown Prince to Washington scheduled for January 19. This decision was reached in the light of current developments in the Middle East in particular and in the world in general and the Crown Prince's determination that these developments require his presence in Saudi Arabia. The President and the Crown Prince look forward to the rescheduling of the visit at an early, mutually agreed upon time.

The President has transmitted to the Congress the Aggregate Report on Personnel pursuant to title 3, United States Code, section 113, for fiscal year 1981.

December 25

The President and Mrs. Reagan celebrated Christmas in the Residence with members of their family and friends.

Nominations Submitted to the Senate

Note: No nominations were submitted to the Senate during the period covered by this issue.

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary which are not included in this issue.

Released December 21

Announcement:
Nomination of Julio Gonzales to be United States Marshal for the Central District of California

Released December 22

Transcript:
Press briefing on the administration's end-of-the-year report—by Edwin Meese III, Counsellor to the President, and James A. Baker III, Chief of Staff

Released December 23

Advance text:
Address to the Nation on Christmas and the situation in Poland

Acts Approved by the President

Approved December 21

S. 1098 / Public Law 97-96
National Aeronautics and Space Administration Authorization Act, 1982.

H.R. 4845 / Public Law 97-97
An act to designate the building known as the Lincoln Federal Building and Courthouse in Lincoln, Nebraska, as the "Robert V. Denney Federal Building and Courthouse".

Acts Approved—Continued
Approved December 22

S. 884 / Public Law 97-98
Agriculture and Food Act of 1981.

Approved December 23

H.R. 3455 / Public Law 97-99
Military Construction Authorization Act, 1982.

H.R. 4035 / Public Law 97-100
An act making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1982, and for other purposes.

H.R. 4034 / Public Law 97-101
Department of Housing and Urban Development—Independent Agencies Appropriation Act, 1982.

H.R. 4209 / Public Law 97-102
Department of Transportation and Related Agencies Appropriation Act, 1982.

H.R. 4119 / Public Law 97-103
An act making appropriations for Agriculture, Rural Development, and Related Agencies programs for the fiscal year ending September 30, 1982, and for other purposes.

H.R. 3484 / Public Law 97-104
George Washington Commemorative Coin Act.

H.R. 4910 / Public Law 97-105
An act to amend the District of Columbia Self-Government and Governmental Reorganization Act and the charter of the District of Columbia with respect to the provisions allowing the District of Columbia to issue general obligation bonds and notes and revenue bonds, notes, and other obligations.

H.R. 4241 / Public Law 97-106
Military Construction Appropriation Act, 1982.

H.R. 5273 / Public Law 97-107
An act to allow the George Washington

Acts Approved—Continued
Approved December 23—Continued

University Higher Education Facilities Revenue Bond Act of 1981 of the District of Columbia to take effect immediately.

Acts Approved—Continued
Approved December 23—Continued

H.R. 1465 / Public Law 97–108
State and Local Government Cost Estimate Act of 1981.

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